



**QUESTIONS FOR 2009 HOUSTON MUNICIPAL CANDIDATES**

The Citizens' Transportation Coalition (CTC) is an all-volunteer grassroots transportation advocacy organization. Formed in 2004, we are interested in transportation planning issues and opportunities across the 8-county Houston region. CTC reaches more than 10,000 readers, many of whom live within the City of Houston. If elected, you will directly influence transportation policy in our city, and our readers are very interested in your views on several topics!

**We would appreciate your responses by midnight Friday, September 25, 2009.**

However, we will post all responses as they come in. Questions and answers will be posted on CTC's website at [www.ctchouston.org](http://www.ctchouston.org) and shared via our email list. If we do not hear back from you, we will list your answer as "No response."

You can get your answers to us in either of two ways:

<b>BEST: By EMAIL</b>	<b>OK: By Fax</b>
<p>Save this Word document to your computer, and be sure to include your name in the file name.</p> <p>Open the document in Word and type your answers in the boxes provided. (Boxes will expand as needed.)</p> <p>Save the file when you're finished.</p> <p>Email your completed questionnaire to <a href="mailto:candidates@ctchouston.org">candidates@ctchouston.org</a>.</p>	<p>Print this document.</p> <p>Write or type your answers to each question in the boxes provided.</p> <p>Fax your completed questionnaire to <b>(713) 529-1392</b>.</p> <p>Please call Ian at (713) 576-9574 to report that the fax has been sent. Thanks!</p>

Thank you in advance for your participation!

<b>Candidate name:</b>	<b>Jeff Downing</b>
Position sought:	<b>Houston City Council, District A</b>

**1. General**

The Regional Transportation Plan (RTP) is a federally-required planning document. While cities like Atlanta, Denver, and Portland have made "improving quality of life" a top priority in their regional plans, Houston's 2025 RTP named "reducing traffic congestion" as the top goal.

**Q1a:** What should be the City's top priority in regional transportation planning?

The City of Houston's top goal should be "improving the quality of life." Under that umbrella, reducing traffic congestion, commute times, road quality and rapid mobility and are all quality of life issues. The worse the problems are, the worse the quality of life for the citizens of the City of Houston.

**Q1b:** If elected, what would be your most important initiative(s) to address this priority?

To coordinate projects with the various entities (i.e., City of Houston, Harris County, TX Dot, etc.) to make certain that needed projects are addressed in a prioritized manner, complete with efficiency and the least possible interruption to commuters.

## **2. More transportation alternatives**

One in five adult Texans cannot or does not drive. According to the 2009 Houston Area Survey, 62.4% of respondents said it is "very important" to the future success of Houston to develop a much-improved mass transit system.

**Q2a:** Do you support more transit for the Houston region?

I do support more transit for the Houston region. I am very supportive of all forms of mass transit, including busses, rail, park and rides, rideshares, etc.

**Q2b:** What should the City do to enhance the usefulness of the developing light rail system?

The City of Houston should enhance the usefulness of the developing light rail system by placing rail lines in the most heavily traveled parts of the city, available to park and rides, and outlying areas. However, this expansion must be done in a manner so as not to disrupt businesses or home in the area.

Nationally, the Federal Transit Administration (FTA) requires that new rail projects demonstrate how station development will support ridership. METRO's ability to win federal rail funding may therefore hinge on City of Houston planning regulations, but those regulations require suburban-style auto-dependent development with 25-foot setbacks on most major roadways. The new urban corridor development ordinance allows for reduced setbacks along specified roadways, but building pedestrian-friendly development elsewhere requires navigating a cumbersome variance process.

**Q2c:** Should the City legalize urban, pedestrian-friendly development along all roadways?

Legalization of urban, pedestrian-friendly development along all roadways in the City of Houston may not be the best use of money and/or time. Saying "all roadways" does not take into consideration the time, effort and efficacy of the proposed project, which should be done to reduce waste.

Houstonians fund transit with a \$.01 sales tax. In 1992, Bob Lanier diverted ¼ of our transit tax collections to the General Mobility program. This money is shifted to local jurisdictions within the METRO service area to fund road improvements across the region. In fiscal 2008, more than \$130 million of METRO's transit tax collections was allocated to the General Mobility fund, and \$94.7 million was claimed by the City of Houston. Since 1992, more than \$1.6 billion has been diverted from transit, funds which may have lost us more than \$1 billion in federal matching dollars. An additional \$1 billion will be diverted from transit to General Mobility projects between now and September 2014, when the current agreement ends.

**Q2d:** Do you support ending the diversion of our transit tax dollars to the General Mobility program when the current agreement expires in 2014?

I do support ending the diversion of our transit tax dollars to the General Mobility program when the current agreement expires in 2014 if it is costing us billions of dollars in matching

federal funds.

### **3. Balancing interests within the transportation system**

Mobility is multi-modal. The City's public right-of-way includes roadways, utilities, sidewalks, and street trees, from property line to property line. This right-of-way must serve trucks, cars, buses, bicycles, pedestrians, wheelchairs, scooters, and transit users. Reconstruction of a single highway overpass or intersection can affect access for all of these uses.

**Q3a:** Should the City require every transportation infrastructure project within the City of Houston – regardless of the implementing agency – to preserve and/or enhance the full spectrum of mobility uses, including auto, pedestrian, bicycle, and transit access?

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**Q3b:** Should the City fund the construction and maintenance of sidewalks?

The City of Houston should fund the construction and maintenance of sidewalks, which are essential to pedestrian traffic.

### **4. Regional transportation planning**

Three million new people are projected to arrive in the Houston area over the next 30 years. Where they live and work, and how they get around, will have a tremendous impact on quality of life in Houston communities.

As the population increases, so does demand for goods and freight. How freight moves in and through our region will also affect quality of life. Further, Houston's economy is tied to the port and the efficient movement of goods through our region.

Truck traffic is a significant cause of roadway congestion, and freight rail is a more efficient, more environmentally-friendly alternative. However, Houston's freight rail system is at capacity and often disrupts neighborhoods because of its antiquated facilities.

**Q4a:** Do you support public investment in improving the freight rail system? What role should the city play in this?

I would only support public investment in improving the freight rail system on a limited basis. I am believer in private money for private ventures.

Commercial airline travel uses at least six times more energy than intercity passenger rail for trips of fewer than 600 miles. Experience across the world has shown that passengers prefer high speed rail to airplanes on trips of 2-3 hours, which is possible between Houston, Dallas, Austin, and San Antonio. Recently the Federal Railroad Administration (FRA) initiated a national High Speed Rail program which includes federal grant funds. Houston could potentially connect to New Orleans via the Gulf Coast Corridor and to Dallas/Ft. Worth, Austin, and San Antonio via the Texas T-Bone.

**Q4b:** Do you believe it's important to develop high-quality rail connections for passengers between Houston and other major Texas cities?

I do believe it's important to develop high-quality rail connections for passengers between Houston and other major Texas cities. It could increase travel to Houston, reduce the cost of travel, cut down on emissions and allow for easier commerce between the major cities in our state.

Achieving the highest efficiencies of rail transportation requires careful planning. Intercity rail service requires long, uninterrupted rights-of-way. Additionally, commuter rail requires seamless connections to job centers, which in turn requires connections to light rail and local bus as well as convenient station locations.

**Q4c:** Should the City of Houston participate in identifying and developing appropriate corridors and station sites that will connect regional and statewide transit to urban employment centers?

The City of Houston should participate in identifying and developing appropriate corridors and station sites that will connect regional and statewide transit to urban employment centers. Otherwise, rail for the sake of rail is pointless. The rail lines must serve a function, and transportation to and from major centers of employment should be the number one function.

In the Houston region there are more than 1,200 at-grade intersections of rail lines and roadways. These at-grade crossings inflict both economic and social costs on Houston, including surface congestion, neighborhood disruption, delayed emergency response, and crashes. Grade separations resolve these issues. In addition, grade separations are essential to enable high-speed rail.

**Q4d:** Should the City of Houston dedicate significant ongoing funds to invest in grade separations?

The City of Houston should dedicate significant ongoing funds to invest in grade separations for public safety purposes if nothing else.

The proposed Grand Parkway, a 180-mile loop toll road, would run through mostly uninhabited and undeveloped areas in nearby unincorporated Harris County. Its construction will spur development on the Katy Prairie which will result in the loss of valuable greenspace and wildlife habitat as well as increased flooding in existing Houston neighborhoods. Ironically, the Grand Parkway will also increase traffic congestion on other Houston area roadways because projected employment along the corridor is minimal and all new residents will thus have to commute long distances to their workplaces.

**Q4e:** Should the City of Houston take a position regarding whether to construct projects such as the Grand Parkway that stand to impact the City but that lie outside its jurisdiction?

The City of Houston could and should take a position regarding whether to construct projects such as the Grand Parkway that stand to impact the City but that lie outside its jurisdiction. The City can lobby for or against projects that will have an effect on the City itself. There is no reason why Houston should not look out for itself simply because an issues lies beyond the city limits.

Across the Houston region, there are more than 40 public agencies building transportation projects. This work is coordinated to some extent by the Transportation Policy Council (TPC), which has responsibility for allocating federal transportation dollars to local governments. While many of these projects affect City of Houston residents and the City appoints 3 members to the

TPC, the City has not historically played a strong role or used its voice to influence regional transportation planning.

**Q4f:** Should the City play a more active role in regional transportation planning? How?

The City of Houston should play a more active role in regional transportation planning by using their position on the TPC and voicing its opinion in meetings, the press, and all other avenues of influence to make certain the needs of the city are heard and met.

## **5. City of Houston organization and process**

As Houston has grown, private development has generally followed public investment in infrastructure. The City's decisions regarding where to improve public infrastructure result in de-facto planning for our future growth. The City in turn depends on property taxes from private development for revenue and thereby stands to benefit from strong growth.

**Q5a:** Should the City strategically plan infrastructure investments to influence the city's growth?

The City of Houston should strategically plan infrastructure investments to influence the city's growth. Houston must also make certain that the forecasting of the strategic planning reaches sufficiently into the future so as to make the investment in the infrastructure last as long as possible without the need to replace or make serious improvements before the life expectancy of the infrastructure expires.

Our city must live with the infrastructure choices we make today for generations to come. Some options create or relieve social impacts that are difficult to quantify. However, the best long-term solution often costs more in dollars to confer neighborhood benefits. For example, consider the trade-offs between depressed and elevated structures. An overpass limits access to property and subjects the neighborhood to noise and visual impacts. An underpass addresses these issues, but at a monetary cost. In some situations, the benefits of the higher-cost solution will warrant the additional expense.

**Q5b:** Under what circumstances should the City not choose the least-expensive solution?

The City of Houston does not have money to waste. If an infrastructure project can last longer and function as it should for a little more money, then that option should be considered. To constantly be throwing good money at the same projects time and time again, merely because it was not done properly the first time is wasteful and a breach of a duty to the people of Houston.

## **6. Accommodating growth**

According to the US Census, the City of Houston is one of the fastest growing cities in the United States. The Houston-Galveston Area Council (H-GAC) forecasts that the City of Houston will add 23,000 people and 9,000 housing units per year for the next ten years. The format of this growth will be governed by Chapter 42 of Houston's Code of Ordinances, which was originally written in 1982 to govern greenfield development. However, much of the forthcoming population growth is expected to happen in denser, infill developments, and these will also be guided by Chapter 42.

Increasing density can make a city more livable and sustainable if essential infrastructure is in place. This infrastructure includes improved streets and drainage, guest parking, transit access, parks and green spaces, upgraded electric and utility distribution, and space for staging solid

waste collection. Imposing unplanned, piecemeal residential density without first having these infrastructure requirements in place burdens residents with unacceptable neighborhood environments. In its current form, Chapter 42 fails to anticipate or address the cumulative impacts of increasing density, and this summer's amendments to Chapter 42 not only fail to resolve this issue; they expand the impact to all areas within Beltway 8.

**Q6a:** What policies should the City implement to better anticipate and address the impacts of inevitably increasing density?

The City of Houston needs to be proactive in its approach the coming increase in density. The City needs to address the infrastructure issues, the drainage problems, the flooding issues in the areas that are about to see an increase in density. These issues must be resolved before they become too great to overcome.

We pay for roads, storm sewers, wastewater lines, and utilities by the mile. The lower the density of development, the farther people must travel to reach jobs, stores, and entertainment, and the more we pay to build and maintain infrastructure.

It would be fiscally-responsible for the city to incentivize denser development where the infrastructure is already sufficient. For example, costs of development in Midtown, which has a lot of street capacity, good utilities, and excellent transit access, should be less expensive than elsewhere.

**Q6b:** Should the City use performance measures or other means to steer dense development to areas where appropriate infrastructure exists or is planned?

The City of Houston should use performance measures or other means to steer dense development to areas where appropriate infrastructure exists or is planned. This would allow for smarter or more economically sound development.

Parking is a contentious issue in many neighborhoods, and improper management of parking infrastructure can degrade the quality of development. Parking requirements that are not case-specific can stifle growth by raising the cost of development and can deaden what would otherwise be vibrant urban places by replacing activity centers with parking lots. However, for all areas outside downtown, the City of Houston has one-size-fits-all parking requirements that consider neither the specific characteristics of a given neighborhood nor the vision held by residents for their neighborhood.

**Q6c:** Should the City adopt new context-sensitive parking requirements that consider factors such as access to transit and presence of shared parking?

The City of Houston should adopt new context-sensitive parking requirements that consider factors such as access to transit and presence of shared parking

Shared parking facilities can enable disparate developments to consolidate parking, thereby transforming land that would have otherwise been used for bland parking facilities into vibrant activity centers. Furthermore, properly managed shared parking facilities could be tapped as a revenue source for the City.

**Q6d:** Should the City participate in providing shared parking outside of the central business district?

The City of Houston should most certainly participate in providing shared parking outside of the central business district therefore increasing the marketable space in other areas of town.

That's it! You're done! Thank you again for your participation, and good luck on November 3<sup>rd</sup>!

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